**PACP-02**

**PRELIMINARY APT COMMON PROPOSAL**

**MODIFICATIONS TO BAKU ACTION PLAN**

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| **Summary:**  It is proposed to amend text of Baku Action Plan 2025. The Baku Action Plan (Action Plan) is an important document outlining ITU-D priorities, activities, and associated outcomes and outputs for 2026-2029, to be agreed at WTDC-25. Following the work of the TDAG Working Group on the ITU-D Priorities (TDAG-WG-ITUDP), TDAG-25 agreed a draft Action Plan for members to consider further through their regional preparatory processes for WTDC-25. APT Member administrations propose updates to the draft Action Plan to add guiding principles, edits for clarification, and include Indicators to measure proposed Outcomes.  **Expected Results:**  APT Member administrations invite WTDC to examine the proposal and approve the changes to Baku Action Plan 2025.  **References:** [Report on the work and outcome of the TDAG Working Group on the ITU-D Priorities](https://www.itu.int/md/D22-TDAG32-C-0021/en) (TDAG-25/21(Rev.3) |

1. **PROPOSALS**

APT Member administrations propose to modify Baku Action Plan 2025, according to the annex below.

**ANNEX**

**MOD**

**Annex 1: Draft Baku Action Plan**

1. **Introduction**

The Baku Action Plan (or ITU-D action plan) describes the ITU-D priorities, scope of activities, associated outcomes and outputs for the period 2026-2029 and includes key indicators (KIs).

The ITU-D action plan may be updated or modified by the TDAG to reflect the ITU strategic plan, changes in the telecommunications/ICTs environment and/or as a result of the assessment and evaluation to be conducted each year.

This Action Plan is also the basis for the annual ITU-D rolling operational plan and serves as an implementation framework as it provides a description on how to achieve the priorities and objectives of ITU-D, as identified by its membership at the WTDC. These priorities are based on ITU-D's core competencies and expertise and are closely linked to and aligned with the priorities and objectives identified by the larger development plans/initiatives of the United Nations 2030 Sustainable Development Goals (SDGs), the ITU strategic plan and the WSIS Plan of Action. In particular, they all share a common vision of achieving sustainable development by leveraging the opportunities of digital tools and ICTs.

The ITU-D outputs (products and services) and corresponding KPIs are further elaborated in the ITU-D operational plan, taking into account the experience gained in implementing the Kigali Action Plan.

* 1. **Alignment with the ITU strategic framework**

The model followed in the Action Plan seeks to move towards greater alignment with the overall results-based management (RBM) structure with the framework envisioned in the ITU strategic plan for 2024-2027. This RBM model applies an increased client-driven approach to the thematic priorities defined by the ITU strategic plan to enhance ITU-D’s efficiency in focusing products, support and results along these strategic pathways towards the longer-term goals

This RBM model will serve as the framework for future planning and evaluation, enforcing a common structure between strategic and operational plans. This will include increased integration of ITU and United Nations statistics and indicators to enhance the evidence-driven approach to country needs analysis and planning. It will allow BDT to be more agile in adapting technical support and service offering to evolving trends and changing needs of members.

To further guide coherent programmatic focus in delivery of the mandate at all levels and through ITU's regional presence, the ITU-D framework is designed for full regional level synchronization of RBM, thematic priorities, operational planning, sequenced technical support offerings and portfolio performance assessments. This will also help regions to strategically match BDT technical support according to each of the regional initiatives and specific local trends, while also maintaining alignment with the global vision and mission defined in the ITU strategic plan.

* 1. **Principles**

In its activities to achieve its priorities and objectives, the ITU-D will give due consideration to the following principles:

* Leaving no one behind
* Centralizing gender equality and women’s empowerment
* Delivering sustainable and resilient capacity development and outcomes
* Continued commitment to accountability
* Supporting multistakeholder coordination and collaboration

1. **Terminology**

**Results-based management**

Results-based management (RBM) is a management strategy by which all actors, contributing directly or indirectly to achieving a set of results, ensure that their processes, products and services contribute to the achievement of desired results (outputs, outcomes and higher-level goals or impact). The actors in turn use information and evidence on actual results to inform decision-making on the design, resourcing and delivery of programmes and activities, as well as for accountability and reporting.

**ITU-D priorities**

ITU-D priorities are listed in the Baku Action Plan to facilitate delivery of the ITU-D mandate and to give guidance to BDT for the next planning cycle on what ITU-D aims to achieve, in line with the overall RBM approach and the strategic goals and thematic priorities of the Union.

**Enablers**

The ITU Strategic Plan for 2024-2027 defines ''enablers" as ways of working that allow the Union to deliver on its goals and priorities more effectively and efficiently. They reflect the Union's values of efficiency, transparency and accountability, openness, universality and neutrality, human-centric, service-orientation and a focus on results. To achieve this, ITU leverages its key strengths and addresses its weaknesses so that it can support its membership.

**Results**

Results are changes in state or condition that derive from a cause-and-effect relationship. There are three types of such changes – outputs, outcomes and impact – that can be set in motion by a development intervention. The changes can be intended or unintended, positive and/or negative.

**Outcomes**

Outcomes represent changes in the institutional and behavioural capacities for development conditions that occur between the completion of outputs and the achievement of goals.

Outcomes relate to changes in institutional performance or behaviour among individuals or groups, and their achievement depends critically on the commitment and actions of stakeholders, as well as on results to be achieved by governments.

**Outputs**

Outputs are changes in skills or abilities and capacities of individuals or institutions, or the availability of new products and services that result from the completion of activities within a development intervention *within the control of the organization*. They are achieved with the resources provided and within the period specified in the ITU-D operational plan.

The ITU-D action plan indicates that "outputs" are the specialized "products and services" offered within the mandate of ITU-D as defined by Article 21 of the ITU Constitution, including, among others, capacity building and dissemination of ITU expertise and knowledge. The ITU-D outputs are further elaborated in the ITU-D operational plan.

**Impact**

Impact implies changes in people's lives. This might include changes in knowledge, skill, behavior, health or living conditions for children, adults, families or communities. Such changes are positive or negative long-term effects on identifiable population groups produced by a development intervention, directly or indirectly, intended or unintended. These effects can be economic, socio-cultural, institutional, environmental, technological or of other types.

**Key indicators**

Key indicators associated with the Baku Action Plan and the ITU-D operational plan enable Member States to monitor the progress and impact of the implementation of the above-mentioned plans, including ITU-D priorities.

In addition to global key indicators, monitoring and evaluation of the Baku Action Plan should include disaggregation where important and where it enables a fuller understanding of a critical issue. For example, disaggregation by LDCs, LLDCs, and SIDS and by region within those categories can reveal disparities that might be hidden within a singular global key indicator. Disaggregation should consider gender, age, geographic, and any other disaggregated information relevant to bridging the digital divide.

**Outcome indicators** monitor the changes and impact at the country level to which BDT contributes, i.e., the ones generated by the deployment of products and services developed by BDT.

**Output indicators** measure achievements related to the development of products or services (outputs) elaborated by BDT, and as such are established at the operational plan level by BDT and monitored internally.

**ITU-D operational plan**

ITU-D operational plan is prepared on a yearly basis by the BDT in consultation with the Telecommunication Development Advisory Group (TDAG) in accordance with the ITU-D action plan and the strategic and financial plans of the Union. It includes the detailed plan of activities for the subsequent year and a forecast for the following three-year period for ITU-D. The ITU Council reviews and approves the four-year rolling ITU-D operational plan.

**Regional initiatives and other projects**

Regional initiatives are intended to address specific telecommunications/ICTs priority areas, through partnerships and resource mobilization to implement projects. Under each regional initiative, projects are proposed, developed and implemented to meet the region's needs. The products and services to be developed through regional initiatives, in order to achieve related objectives and outcomes under the ITU-D contribution to the ITU strategic plan, will be identified in relevant project documents.

In fulfilling the Union's dual responsibility as a United Nations specialized agency and executing agency for implementing projects under the United Nations development system or other funding arrangements so as to facilitate and enhance telecommunications/ICTs development, ITU-D offers, organizes and coordinates technical cooperation assistance through regional initiatives and projects.

**Partnerships**

BDT will continue to develop partnerships with a wide range of stakeholders, including other United Nations agencies and regional telecommunication organizations, to mobilize resources from funding agencies, international financial institutions, ITU Member States and ITU-D Sector Members and other relevant partners. In executing projects, available local and regional expertise should be taken into account.

1. **ITU-D priorities, outcomes, outputs and enablers**
   1. **Structure of the Baku Action Plan**

The Baku Action Plan follows an RBM framework based on the ITU-D priorities identified as key work areas that will support the achievement of the ITU strategic plan for 2024-2027.

Figure 1 shows the structure of the proposed Baku Action Plan and Priorities contributing to the ITU strategic plan.

A screenshot of a computer screen

AI-generated content may be incorrect.

* 1. **ITU-D priorities**

**Affordable connectivity**

This priority seeks to foster access to telecommunications/ICTs for all, including the Internet, digital communication services, space-basedradiocommunication services, broadband, voice services and devices, at a cost that is reasonable and affordable for individuals or households, relative to their income, without causing financial hardship. Under this priority, BDT will continue providing assistance to Member States in the development of telecommunications/ICTs infrastructure and services, expanding broadband access and coverage, and ensuring emergency telecommunications and disaster risk resilience.

*Outcomes and Indictors*

| Outcomes | Indicators |
| --- | --- |
| Improved broadband connectivity in developing countries, least developed countries (LDCs), small island developing states (SIDS) and landlocked developing countries (LLDCs), countries with economies in transition and countries with specific needs | Number of countries with broadband master plans |
| Percentage of individuals using the internet |
| Improved telecommunication/ICT infrastructure and service, in particular broadband coverage and affordability | Percentage of countries with data available to ITU where at least 90 per cent of the population in rural areas is covered by 3G network or higher |
| Percentage of countries with entry-level mobile broadband data basket available at no more than 2% GNI per capita and purchasing power parities (ppp) |
| Percentage of countries with entry-level fixed broadband data basket available at no more than 2% GNI per capita and purchasing power parities (ppp) |
| Strengthened capacity of Member States to use telecommunications/ICTs for disaster risk reduction and management, to ensure availability of emergency telecommunications | Number of countries with a national emergency telecommunication plan as part of their national disaster risk reduction strategies |

**Digital transformation**

The focus of this priority is to foster the development and use of telecommunications/ICTs, as well as applications and services, to close the digital divide and empower people and societies for sustainable development.

The priority will identify new approaches that engage Member States and other stakeholders in digital transformation, including start-ups, SMEs, entrepreneurships, public-private partnerships (PPPs), and the public and private sectors to support integration of ICT innovation and national development agendas while identifying needs and delivering initiatives at a national level.

Recognizing that telecommunications/ICTs come with risks, challenges and opportunities, ITU will continue to support the use of telecommunications/ICTs for monitoring, mitigating and adapting to climate change, facilitating digital solutions for energy efficiency and reduced carbon emissions and protecting human health and the environment from e-waste. The environmental lens addressing climate change and integrating environmental sustainability considerations is instrumental to promote sustainable digital transformation, also in line with the Strategy for Sustainability Management in the United Nations System 2020-2030.

*Outcomes and Indictors*

|  |  |
| --- | --- |
| Outcomes | Indicators |
| Enhanced capacity to accelerate digital transformation and sustainable development through the use of new and emerging telecommunications/ICTs and services | Number of countries having adopted a sustainable digital transformation action plan and strategy at the national level |
| Enhanced human and institutional capacity of the ITU membership in telecommunications/ICTs to foster digital transformation |
| Strengthened capacity to develop and integrate telecommunication/ICT innovation and digitalization in national development agendas | Number of countries having adopted innovation initiatives related to telecommunication/ICT |
| Number of countries having incorporated telecommunication/ICT innovation and digitalization into their sustainable digital transformation action plan and strategies |
| Enhanced capacity to develop telecommunication/ICT strategies and solutions on climate-change adaptation and mitigation and the use of green/renewable energy | Number of countries having adopted an e-waste policy, legislation and/or regulations at national level |
| Number of countries that collect data on e‑waste monitoring and generation |
| Number of countries that collect data to monitor and track their telecommunication/ICT sector greenhouse gas emissions |

**Enabling policy and regulatory environment**

The focus of this priority is to foster an enabling policy and regulatory environment that responds to technological and market innovations and leverages wide collaboration and data-driven decision making in order to encourage sustainable and viable investment in infrastructure and innovative economic models, promoting sustainable digital growth, and increased adoption of telecommunications/ICTs.

The resilience of this environment relies on agile and capable administrations and regulators, empowered in their autonomy to take evidence-based decisions that enable a variety of business models and to defend consumers’ interest in the market and empower all consumers within it. In addition, this work will support principles of transparency and accountability within policy and regulation that includes the perspectives of all stakeholders in their development and will explore models of collaborative regulation, where appropriate.

*Outcomes and Indictors*

| Outcomes | Indicators |
| --- | --- |
| Strengthened capacity of Member States to enhance their telecommunication/ICT policy, legal and regulatory frameworks conducive to sustainable development and digital transformation | Number of countries advancing to the next generation of regulation (G1-G4) and/or to a higher level of preparedness for digital transformation (G5) |
| Strengthened capacity of Member States to produce and collect high quality, internationally comparable statistics which reflect developments and trends in telecommunications/ICT, empowered by new and emerging technologies and services, based on agreed standards and methodologies | Percentage of Member States that submitted valid data no older than two years for at least 80 per cent of the indicators of the ITU World Telecommunication Indicators questionnaire. |
| Percentage of Member States submitting valid data no older than three years for at least 80 per cent of the indicators for the ITU’s household questionnaire |
| Percentage of Member States that submitted valid gender disaggregated data no older than three years for the indicator ‘Share of individuals using the Internet’. |
| Percentage of Member States that submitted valid location disaggregated data (rural/urban) no older than three years for the indicator ‘share of individuals using the Internet’. |
| Percentage of Member States that submitted valid data no older than three years for at least five of the ICT skills listed in the questionnaire. |

**Resource Mobilization and International Cooperation**

The focus of this priority is on mobilizing and attracting resources for developing countries in responding to their respective needs with localised solutions and fostering international cooperation on telecommunication/ICT development issues. In this process, the varying and specific needs of developing countries, including Least Developed Countries (LDCs), Small Island Developing States (SIDS), Landlocked Developing Countries (LLDCs) and countries with economies in transition, as well as underserved populations and persons in vulnerable situations, should be prioritized and given due attention.

Additionally, funding requirements do not always account for the specific economic realities and development priorities of these countries, limiting their ability to participate in/undertake critical digital development projects. Additionally, challenges such as limited access to technical expertise, insufficient local data for project assessments, and heavy reliance on external parties further complicate efforts to qualify for funding.

To address these gaps so that there is broad access and so developing countries have equal opportunities to participate in/benefit from resource mobilisation efforts, it is crucial to explore innovative partnerships, adopt practical and adaptable requirements, and ensure transparency regarding the factors considered by different funding mechanisms. Targeted capacity-building initiatives should also be pursued to strengthen the ability of these countries to understand and meet funding requirements, effectively manage allocated resources, navigate funding processes, and independently maintain and scale initiatives after initial implementation. ITU also recognizes the importance of cultivating strategic partnerships with United Nations agencies and other organizations, including standardization bodies, to enhance cooperation for addressing challenges across the telecommunications/ICTs sector towards the delivery of the WSIS Action Lines and achievement of the 2030 SDGs. These partnerships enable the sustainability of the ITU’s work and expands its potential impact by focusing on its mandate as the UN’s specialised agency for telecommunications/ICTs while respecting the work and competencies of other agencies.

*Outcomes and Indictors*

| Outcomes | Indictors |
| --- | --- |
| Strengthened resource-mobilization strategy through cooperation with international and regional financial and development institutions | Number of ICT development agreements signed between ITU and partners to support implementation of the WTDC Action Plan  Number of impact evaluation reports produced under each ITU-D partnership agreement  Number of contributing partners to ITU-D Projects |
| Strengthened United Nations-wide joint planning, collaboration and cooperation and with financial and development institutions at the international and regional levels on achieving the 2030 SDGs related to telecommunication/ICT development matters. |

**Inclusive, safe and secure telecommunications/ICTs for sustainable development**

The focus of this priority is on providing support for Member States to achieve secure telecommunications/ICTs for digital development, ensuring safe and meaningful telecommunications/ICTs access for all. Specifically, the priority tackles and addresses challenges related to building confidence and security in the use of ICTs, while fostering inclusion on its use, specifically in relation to of women, youth, persons with disabilities and persons with specific needs as well as providing tailored support to Least Developed Countries (LDCs), Landlocked Developing Countries (LLDCs), and Small Island Developing States (SIDS).

*Outcomes and Indictors*

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| --- | --- |
| Outcomes | Indicators |
| Increased literacy and awareness of cybersecurity issues | Number of countries that have adopted cybersecurity strategies in their national development agenda |
| Enhanced capacity of Member States to develop national cybersecurity strategies and CIRTs | Number of countries with a computer incident response team (CIRT) |
| Number of countries with a national cyber security strategy |
|  |  |
| Increased secured online services, including child online protection | Number of countries with secured online services  Number of countries with child online support systems identified (e.g., helplines, referral systems) |
| Number of countries with a child online protection policy/strategy |
| Strengthened capacity of the ITU membership to develop strategies, policies and practices for digital inclusion and equity, in particular for the empowerment of women and girls, persons with disability | Number of countries with a digital inclusion policy, and strategy at national level  Number of countries that have implemented digital inclusion initiatives |

* 1. **Outputs**

As per the definition provided, outputs are mainly products and services developed by the BDT, to be used to ensure the delivery of the ITU-D mandate at the national, regional and international level.

Outputs are inherently cross-cutting, covering all priorities. Below, the proposed list of outputs.

* Model policies and strategies
* Toolkits
* Convening platforms
* Learning frameworks
* Statistics
* Technical interventions
  1. **Enabler**

**Organization Excellence**

Enhancing operational efficiency and effectiveness enables ITU to respond to changes in the telecommunication/ICT landscape and evolving membership needs, as well as enhanced understanding of local contexts and the ability to respond to countries' needs effectively. ITU, therefore, aims to improve internal processes including project management processes and implementation capabilities and accelerate decision-making by addressing operational inefficiencies and duplication, reflecting the values of transparency and accountability.

ITU also recognizes the need to build operational effectiveness, by increasing cross-functional synergies, encouraging internal innovation, providing consistent guidance on the organization's scope and developing a stronger performance and talent-management approach. To this end, the organization continue to implement a transformation plan for culture and skills based on four main tracks: strategic planning, innovation including IT systems and support services and human resource management. Organization excellence includes among others:

* **Membership-driven**

ITU will continue to work as a membership-driven organization to effectively support and reflect the needs of its diverse members. ITU recognizes the needs of all countries, in particular developing countries, including LDCs, SIDS, LLDCs and countries with economies in transition, which should be prioritized and given due attention

ITU will also work to deepen its engagement with representatives of the telecommunication/ICT and other industry sectors, to demonstrate ITU's value proposition in the context of the strategic goals to encourage increased engagement and new membership.

* **Regional Presence**

As an extension of ITU as a whole, the regional presence plays a vital role in the achievement of ITU's mission, enhancing the Union's understanding of local contexts and its ability to respond to countries' needs effectively.

The regional presence will consolidate strategic planning at the level of each regional/area office, implementing programmes and initiatives that are consistent with and based on the Union's strategic goals and thematic priorities.

The regional presence will strengthen ITU's position as a shaper/doer and enhance United Nations cooperation, to build enhanced regional opportunities and thereby reach more countries and define clearer, more impactful priorities for country-level engagements.

Efforts will also be made to strengthen capacity at the regional level to ensure the ability of the regional and area offices to implement the programmes and engagements determined based on the Union's strategic goals and thematic priorities.

* **Project Management**

In fulfilling ITU's dual responsibility as a United Nations specialized agency and executing agency for implementing telecommunication/ICT development projects under the United Nations development system or other funding arrangements, ITU‑D offers, organizes and coordinates technical cooperation assistance through regional initiatives and projects. ITU-D also undertakes monitoring and reporting of these regional initiatives and projects.

Strengthened project management capacity and implementation will ensure alignment with broader strategic plans and development outcomes, while introducing improved methods, tools, and practices to enhance the efficiency, effectiveness, and accountability of project planning, execution, monitoring, and completion.

* **Support Services**

To ensure effective and efficient delivery of ITU-D’s mandate and programmatic work, essential administrative and operational functions will be prioritized. These foundational services enable smooth operations, enabling program teams to focus on delivering results. These services include among others:

* Communications (with members, promoting activities, etc.)
* Fellowships
* Events support
* Document processing
* HR and Budget support
* Overall coordination of ITU-D activities and coordination with other Sectors of the Union

1. **Regional initiatives**

To be added later.

1. **Resolutions**

To be added once agreed at WTDC.

1. **Study groups**

To be added once agreed at WTDC.

1. **Linkages and mapping**

To be developed once all the relevant elements are in place.

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